

Transformative innovation policy: a supplement or a substitute for systems of innovation? Insights from ecological economics

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"Framings evolve over time and change when they are perceived as inadequate for current circumstances" (Schot & Steinmuller, ResPol 2018: 1554)

- The dominant current framing of innovation policy: systems of innovation
  - Criticism of (numerous) neoclassical presumptions
  - Growth oriented economic policy
  - The ability of the state to shape a competitive nation
- A potential new framing: transformative innovation policy
  - The need to align "grand challenges" with innovation objectives
  - Innovation cannot be equated with social progress even when corrective policies are at place





- Research question: Are the transformative and the IS framings complements or substitutes?
  - If complements: refining of the IS frameworks
  - If substitutes: forget about the IS framework
- Conceptual paper: attempts to clarify innovation systems

## **Outline of the presentation**

- 1. Transformation (sustainability transition)
- 2. IS as an analytical framework
- 3. IS as a normative framework
- 4. Conclusions and future directions

# Transformative innovation policy (sustainability transition)



## Background:

- System transformation, transition management, Multi level perspective (MLP) (Geels, Kemp, Schot, Voß...)
- Science and technology studies (STS), Actor-network theory (ANT), Critical technology philosophy, Social construction of technology (SCOT)

NATURAL ENVIRONMENT

SOCIO-CULTURAL ENVIRONMENT

- Changing of socio-technical systems (energy, mobility, food, water, healthcare, communication...)
- Technological fix → fixing technology
  - Multi-actor, multi-level, non-linear process
  - De-stabilization & re-construction (political)
  - Uncertain, difficult to manage

## Innovation systems as an analytical framework

- The evolutionary roots
  - Non-predictable, non-linear change
  - Presumptions about the actors: bounded rationality
  - Understands the limits to policy-making under such circumstances
- Open-ended approach
  - Diversity of systems (historic roots)
  - Multiple actors
  - Drawing attention to the diversity of influencing factors (instead of providing a closed list) the approach can be well adapted to different analytical aims



## Innovation systems as a normative framework

- Growth-oriented
- De-politicised
- Incoherent view of technological change (embedded into economic processes – but lack of consideration of social and environmental embeddedness)
  - Embracing factors that affect TFP growth
  - Neglecting everything else

"I assume that objectives – whatever they are – are already determined in a political process. … With regard to innovation policy the most common objectives are formulated in terms of economic growth, productivity growth, or employment." (Edquist, 2002: 220)





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#### Theses

- 1. Innovation systems as a normative framework is unsuited to serve as a basis for transformative innovation policy (sustainability transition).
- 2. Innovation systems as an analytical framework could still remain useful for researching the sustainability transition in the field of innovation policy; however they need to be supplemented.

## My claims on the required changes in the concept of IS (possible future directions)

- 1. The concept of systemic failure
- 2. System boundaries
- 3. Innovation networks

## **Conclusions and future directions**

1.

2

3.

4.



1.	Rethinking the concept of
	systemic failure

2. System boundaries

### 3. Innovation networks

- 1. Regime vs niche actors
- 2. Power differences (alongside multiple hierarchies)
- 3. Reinforcing or altering hierarchies
- 4. Missing actors

Weber-Rohracher (2012)	Bajmócy-Gébert (2014)
Directionality failure Demand articulation failure Policy coordination failure Reflexivity failure	<ul> <li>Failure to generate and diffuse knowledge:</li> <li>1. ideologies and hegemonies lying behind current innov. processes</li> <li>2. feedbacks of the system on which we act on when we use technologies</li> <li>3. ability of the society to adapt to changes</li> <li>4. moral judgements</li> </ul>

Innovation systems	Transformative
technology is economic	technology is embedded
Product Process Organizational Marketing	<ul> <li>Artefact</li> <li>Technique</li> <li>Socio-technical system of production</li> </ul>



# Thank you for your attention!

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